Republic of the Philippines  
HOUSE OF REPRESENTATIVES  
Quezon City  

Eighteenth Congress  
Second Regular Session  

House Bill No. **858**

Introduced by **HON. JUMEL ANTHONY I. ESPINO**

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**EXPLANATORY NOTE**

The COVID 19 pandemic exposed the severe and mounting disruption to the global supply of medical supplies and equipment as the virus raged all over. Rising demand, panic buying, hoarding and misuse are just a few of the practices that endangered the lives of patients and frontline health care providers and responders as they grappled with the shortage of medical supplies and equipment.

Under Republic Act No. 10121 or the "Philippine Disaster Risk Reduction and Management Act of 2010", the stockpiling of equipment and supplies is one of the critical activities needed to be addressed in disaster preparedness. Without a secure supply-chains, the risks to healthcare workers and eventually to all people becomes very real and life-threatening. Add to this the fact that supplies can take months to deliver and market manipulation can even complicate it.

The goal of stockpiling, in a national scale, is to effectively manage supply-chains and reduce the country's vulnerability to unforeseeable production and disruptions and over-dependence on the foreign supply of goods and materials which may be disrupted and rendered unavailable because of disasters and emergencies. Our country’s experience during this Covid-19 pandemic and even during the 2020 Taal Volcano eruption saw the need for the country to institutionalize a system for the stockpiling of essential goods and materials in order to rationalize demand and appropriate use.

This bill mandates the National Disaster Risk Reduction and Management Council (NDRRMC) to establish the National Emergency Stockpile which shall be the central repository and supply reserve of medical supplies and equipment including medicines, vaccines, antidotes, and other critical medical supplies, food items, basic commodities, essential raw materials and other emergency-related articles, facilities and equipment. The stockpile can only be used in instances of a declared national or local state of calamity or emergency and with prior approval.
of the NDRRMC. Stockpiles will be strategically located in the different regions for easy and quick access and transport. Provisions for its safety and security from any man-made and natural disasters such as fires, floods, earthquakes, robbery and looting should be put in place.

With the passage of this bill into law, this measure will serve to ensure our country's response and emergency management capabilities to any kinds of disasters or calamities.

Early passage of this bill is therefore requested.

HON. JUMEL ANTHONY I. ESPINO
2nd District, Pangasinan
Republic of the Philippines  
HOUSE OF REPRESENTATIVES  
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Eighteenth Congress  
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**AN ACT**  
MANDATING THE ESTABLISHMENT OF THE NATIONAL EMERGENCY STOCKPILE, AND APPROPRIATING FUNDS THEREFOR  

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:  

SECTION 1. Short Title — This Act shall be known as "National Emergency Stockpile Act."  

Section 2. Declaration of Policy — It is hereby declared as the policy of the State to protect the people from the adverse effects of calamities and emergencies by ensuring a sufficient and adequate supply of essential items and materials and preventing whenever possible the dangerous and costly dependence of the Philippines upon foreign nations and organizations for supplies of such items and materials and the country's vulnerability to production and supply-chain disruptions.  

Section 3. National Emergency Stockpile — The National Disaster Risk Reduction and Management Council (NDRRMC) shall hereby establish the National Emergency Stockpile (hereinafter referred to as the "Stockpile") which shall be the central repository and supply reserve of medicines, vaccines, antidotes, and other critical medical supplies, food items, basic commodities, essential raw materials and other emergency-related articles, facilities and equipment. The specific items and materials to be included in the Stockpile shall be determined by the NDRRMC, in
consultation with the Department of National Defense, Department of Health, Department of Agriculture, Department of Social Welfare and Development and other relevant government agencies: Provided, that such items and materials shall be non-perishable or shall have shelf-lives of at least two (2) years.

Section 4. Location of the Stockpile — The NDRRMC shall determine the actual locations of the Stockpile, taking into consideration equitable distribution among the regions of the country, accessibility, safety and security from man-made and natural disasters, and immediate release of the stockpile in case of disaster or emergency. The actual locations shall be kept strictly confidential and shall not be publicly disseminated.

Section 5. Quantity and Replenishment of the Stockpile — The quantity and volume of the Stockpile shall be strictly and regularly monitored and maintained. Replenishment, replacement or addition to the Stockpile shall be done in an annual basis or as often as may be deemed necessary. Pursuant to this, a computerized system for the real-time monitoring of the dates of expiration and shelf lives of the items and materials in the Stockpile shall be set up to avoid unnecessary wastage and decay.

Section 6. Utilization and Deployment of the Stockpile. — The utilization and deployment of the Stockpile shall only be done in case of a declared local or national of calamity or emergency and with the approval of the NDRRMC. Any order of utilization and deployment shall be accompanied with a time-specific plan for the replenishment and replacement of the withdrawn supplies.

A first-in, first-out system or any similar arrangement shall be adopted in the utilization and deployment of the Stockpile. Items and materials that will be near their expiration dates or the end of the shelf lives shall be donated and transferred to appropriate government agencies and Institutions such as the Department of Social Welfare and Development, Department of Health, government hospitals, and local government units, subject to immediate replenishment and replacement and/or reservation for imminent calamities or emergencies.

Section 7. Annual Report — The NDRRMC shall submit to the Office of the President, the Senate and the House of Representatives, within the first quarter of every year, an annual report relating to the progress of the implementation of this Act. The confidentiality of the locations of the Stockpile shall be observed in the Annual Report.

Section 8. Appropriations - The amount necessary for the implementation of this Act shall be included in the annual General Appropriations of the year following its enactment into law and thereafter.

Section 9. Implementing Rules and Regulations — Within sixty (60) days from the effectivity of this Act, the NDRRMC in consultation with the Department of National Defense, Department of Health, Department of Agriculture, Department of Social Welfare and Development and other relevant government agencies, shall issue the necessary rules and regulations to implement the provisions of this Act.
Section 10. Repealing Clause — All laws, presidential decrees, executive orders, proclamations, rules and regulations, or any part thereof, which are inconsistent with the provisions of this Act are hereby repealed or modified accordingly.

Section 11. Separability Clause — If any provision or part of this Act, or the application thereof to any person or circumstance, is held unconstitutional or invalid, the remainder of this Act shall not be affected thereby.

Section 12. Effectivity Clause. — This Act shall take effect fifteen (15) days from its publication in the Official Gazette or in at least two (2) newspapers of general circulation.

Approved,